

UNITED STATES DISTRICT COURT  
FOR THE EASTERN DISTRICT OF CALIFORNIA

RONALD WILSON,

NO. CIV. S-04-633 LKK/CMK

Plaintiff,

O R D E R

v.

**TO BE PUBLISHED**

PIER 1 IMPORTS (US), INC;  
and MELLON/PIER 1 PROPERTIES  
LIMITED PARTNERSHIP I,

Defendants.

Pending before the court are motions in three separate cases arising under the Americans with Disabilities Act ("ADA"), 42 U.S.C.A. §§ 12101 et seq. In each case the plaintiffs allege that the defendants violated the statute by virtue of maintaining physical barriers to the plaintiffs' access to the defendants' facilities.

All of the defendants' motions raise matters collateral to the central question in any ADA case, i.e., have the defendants violated the law. These motions rest upon a series of recent

1 district court cases suggesting a variety of legal impediments to  
2 the plaintiffs' lawsuits. In a series of opinions, I address those  
3 claims and conclude that this court is unable to follow those  
4 cases.<sup>1</sup>

5 In this opinion the court addresses defendants' motion seeking  
6 to have the plaintiff and his attorney declared vexatious  
7 litigants, and thus subject to a so called pre-filing order.

8 **I.**

9 **FACTS<sup>2</sup>**

10 Plaintiff, Wilson, is a 69-year-old male, who has been  
11 disabled since 1993. Wilson Dec. in Supp. of Pl.'s Mot. for Summ.  
12 J., (Wilson Dec. at 2); Dep. at 25:12-13; 33:20-21; 65:11-25; Pl.'s  
13 SUF 1.<sup>3</sup> During the past few years, he has visited the

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15 <sup>1</sup> The motions address both legal issues applicable to many ADA  
16 cases, and factual issues pertaining solely to the individual  
17 lawsuits. The court will restrict its published opinions to the  
18 generally applicable legal issues. Separate opinions will address  
19 the motions in regard to the particular facts of each case.

20 <sup>2</sup> For the purposes of this motion, defendants do not dispute many  
21 of the facts. Thus, except as noted, all of the facts described  
22 above are undisputed.

23 <sup>3</sup> Plaintiff, inter alia, suffers from severe degenerative joint  
24 disease in his neck, legs, shoulders, and spine, irregular  
25 heartbeat, multi-joint arthritis, slight foot drop, and limited  
26 range of motion of upper extremities. Wilson further suffers from  
gout, deafness, and peripheral neuropathy with symptoms of ALS  
(a.k.a. Lou Gehrig's Disease). Wilson Dec. at 4; Dep. at  
45:22-23; 46:17-18, 23-25; 60:22; Pl.'s SUF 3. Wilson has no  
control over his muscles, which are deteriorating faster than  
doctors thought they would, and is forced to use either a  
wheelchair or cane (or combination of both) when traveling in  
public. Wilson Dec. at 6; Dep. at 46:17; 53:19-55:2; 55:25-56:7;  
47:4-12; Pl.'s SUF 5. Wilson's condition will worsen over time.  
Wilson Dec. at 7; Dep. at 48:19-21; Pl.'s SUF 6.

1 defendants' store with his wife, and on several occasions purchased  
2 various items.

3 The Store was constructed and opened in 1989, and has not been  
4 altered, as defined under the ADA and the California Building Code,  
5 since it opened.

6 Wilson claims that each of his visits to the store entailed  
7 a struggle to overcome various physical barriers. Wilson Dec. at  
8 11; Dep. at 131:9-13; Pl.'s SUF 10.

9 **II.**

10 **VEXATIOUS LITIGANT**

11 **A. STANDARDS**

12 The impetus for defendants' motion appears to be a relatively  
13 recent opinion by Judge Rafeedie in the Central District of  
14 California finding vexatious litigation and concluding a pre-  
15 filing order was warranted by virtue of the plaintiff's filing  
16 of hundreds of Title III claims against restaurants and other  
17 entities. Molski v. Mandarin Touch Restaurant, 347 F.Supp.2d 860  
18 (C.D. Cal. 2004).<sup>4</sup> Defendants urge this court to follow Judge

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19 <sup>4</sup> In declaring plaintiff Jared Molski, a physically disabled  
20 individual who relies on a wheelchair for ambulation, a vexatious  
21 litigant, Judge Rafeedie opined that Molski's lawsuits were  
22 tantamount to "systematic extortion, designed to harass and  
intimidate business owners into agreeing to cash settlements." 347  
F.Supp.2d at 864.

23 Judge Rafeedie also notes that he is troubled by the fact that  
24 Molski, in conjunction with the ADA claim, sought monetary damages  
25 under state law. He wrote that "Molski's ADA claims are a sham,  
used as a pretext to gain access to the federal courts, while he  
pursues remedies that are available - sometimes exclusively - under  
California law." Id. at 867.

26 I am perplexed that a vexatious litigation finding is thought  
to be supported by the fact that a plaintiff asserts supplemental

1 Rafeedie's lead. I cannot do so.

2 Judge Rafeedie applied the Second Circuit's vexatious litigant  
3 standards outlined in Saffir v. U.S. Lines, Inc., 792 F.2d 19, 24  
4 (2d Cir. 1986). With all due respect, Judge Rafeedie, like the  
5 undersigned, is bound by the Ninth Circuit, which has developed its  
6 own standard. Accordingly, I turn to an explication of this  
7 Circuit's jurisprudence.

8 Under the All Writs Act, 28 U.S.C. § 1651(a), district courts  
9 "have the inherent power to file restrictive pre-filing orders  
10 against vexatious litigants with abusive and lengthy histories of  
11 litigation." Weissman v. Quail Lodge Inc., 179 F.3d 1194, 1197  
12 (9th Cir. 1999); see also Fink v. Gomez, 239 F.3d 989 (9th Cir.  
13 2001) (Court has inherent power to sanction willful or reckless  
14 conduct when combined with either frivolousness, harassment, or  
15 improper purpose). Such orders, however, "should rarely be filed."  
16 De Long v. Hennessey, 912 F.2d 1144, 1147 (9th Cir. 1990); see also  
17 Weissman, 179 F.3d at 1197.

18 In this Circuit, before declaring a litigant vexatious the  
19 court must: (1) provide a plaintiff with an opportunity to oppose  
20 entry of the order; (2) must indicate what court filings support  
21 issuance of the order; (3) must find that the filings were  
22 frivolous or harassing; and (4) the order must be narrowly  
23 tailored. De Long, 912 F.2d at 1147-49; Benoza v. Target Personnel  
24 Services, 1997 WL 446232 (N.D. Cal. Jul 29, 1997). The Ninth

25 \_\_\_\_\_  
26 jurisdiction, which is, after all, specifically provided for in  
federal law. 28 U.S.C. § 1367.

Circuit has explained that the "ordinary, contemporary, common meaning" of "frivolous" is "of little weight or importance: having no basis in law or fact." Andrews v. King, 398 F.3d 1113, 1121 (9th Cir. 2005) (interpreting 28 U.S.C. § 1915(g)) (quoting Webster's Third New International Dictionary 913 (1993)). Similarly, Black's Law Dictionary defines "frivolous" as: "Lacking a legal basis or legal merit; not serious; not reasonably purposeful. Black's Law Dictionary 677 (7th ed. 1999); see also Les Shockley Racing, Inc. v. National Hot Rod Association, 884 F.2d 504, 510 (9th Cir.1989) (defining frivolous for purposes of Rule 11 as lacking a well-founded basis in fact and in law or a good faith argument).

## **B. DISCUSSION**

Employing this Circuit's procedure, and acknowledging the Circuit's restrictive definition of vexatious and its admonition that such orders are rarely justified, see DeLong supra, I must conclude that defendants have failed to make an adequate showing that plaintiff's and his counsel's filings are frivolous. Before explaining why, however, the court must take a short detour to consider an issue not raised in either the Ninth Circuit cases or, for that matter, in Molski.

### **1. Standing**

The defendants in arguing their motion for summary judgment seek to impose stringent standing principles in judging whether plaintiffs in ADA cases may assert claims concerning barriers they had not encountered during their visit to defendants' facility.

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1 Whether that position is well-taken requires considering the merits  
2 of the motion, which will be considered in a subsequent opinion.  
3 The court here notes, however, that defendants fail to apply any  
4 rule of standing, much less a stringent one, to their own right to  
5 litigate. As I now explain, that defect appears to suffice to deny  
6 the motion.

7 It would hardly be proper for the defendants to bring this  
8 vexatious litigant motion simply as a device to cast aspersions of  
9 plaintiff's character. Indeed, since they are already defendants  
10 in the instant litigation, it would seem difficult to see what  
11 advantage, other than casting aspersions on plaintiff and his  
12 counsel, would be gained in bringing the motion in this case.  
13 Thus, it must be that defendants are motivated by righteous  
14 indignation and fear that others will be subjected to vexatious  
15 litigation. Even assuming some form of jus tertii right, hardly a  
16 given, defendants, like any litigant, must possess traditional  
17 standing. In this context, that means that in order to bring the  
18 motion the defendants must be subject to the injury complained of,  
19 vexatious litigation. Put differently, their righteous indignation  
20 must be bottomed on their own blameless conduct, and that they are  
21 the subject to a frivolous lawsuit because they, in fact, have not  
22 violated the ADA. They have failed to demonstrate compliance with  
23 the statute.<sup>5</sup>

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25 <sup>5</sup> Notably, during oral argument, the court asked defendants'  
26 counsel whether he could maintain that all of plaintiff's claims  
were meritless. He confessed that he could not do so.

1 As the cross-motions for summary judgment demonstrate, serious  
2 questions about whether the defendants have violated the law inform  
3 the instant litigation. I conclude that defendants do not have  
4 standing to bring the motion. As I now explain, however, even if  
5 common standards of standing do not bar defendants' motion, they  
6 have failed to make the requisite showing.

7 **2. Plaintiff Ronald Wilson**

8 In this Circuit, the court must find that plaintiff's filings  
9 are frivolous and harassing. It is undisputed that plaintiff has  
10 been disabled since 1993 and that he has severe degenerative joint  
11 disease which hinders his movement. Thus, he has satisfied the  
12 first requisite for filing suit, that is, he is a member of the  
13 class the statute was meant to protect. See ADA, §§ 2 et seq.; 42  
14 U.S.C.A. §§ 12101 et seq. Moreover, as I noted above, substantial  
15 questions remain as to whether defendants are in violation of law,  
16 thus satisfying the second requisite for this suit. Nonetheless,  
17 relying in large part on the fact that plaintiff is a frequent  
18 litigator, defendants assert there are sufficient grounds to  
19 declare him a vexatious litigant.<sup>6</sup> Defendants' evidence that  
20 plaintiff has filed boilerplate complaints and that only one of his  
21 cases has proceeded to trial hardly suggests that he is filing his  
22 suits in bad faith. Defs.' Mot. at 18-20 <sup>7</sup>.

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23 <sup>6</sup> Defendants provide evidence of 85 ADA cases filed by plaintiff.

24 <sup>7</sup> Defendants argue that "[i]t defies belief that Plaintiff  
25 suffered physical injury every single time he visited a public  
26 accommodation that he later sued," and that "the court cannot take  
at face value Mr. Wilson's claim that he needed to use the restroom

1 Plaintiff does not dispute that he has filed a large number  
2 of cases but notes that "mere litigiousness is insufficient." De  
3 Long, 912 F.2d at 1147. The court "must examine the content of the  
4 filings." Id. The court has examined plaintiff's filings,  
5 including in the instant case, and finds that plaintiff's ADA  
6 claims are not frivolous.

7 In the case at bar, Wilson has tendered sufficient evidence  
8 which convinces the court that he has visited defendants' premises  
9 with his wife, and purchased various items.<sup>8</sup> He avers that each  
10 of his visits to the store entailed a struggle to overcome  
11 accessible elements with the entrance door (hardware, threshold,  
12 pressure, sweep periods), curb ramp, parking, and signage. Wilson  
13 Dec. at 11; Dep. at 131:9-13; Pl.'s SUF 10. Plaintiff has  
14 testified that he was injured in attempting to enter the door of  
15 defendants' premises. Wilson Dec. at 12; Dep. at 144:19-145:19;  
16 Pl.'s SUF 11. In the absence of a showing of duplicity, this  
17 should put an end to defendants' contention. It is, however, not  
18 the end of the story.

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19 at every public accommodation he sued." Mot. at 19. While the  
20 court cannot say with certainty that the plaintiff suffered  
21 physical injury each time, that is not his claim. Rather, as the  
22 court understands it, he claims that he has suffered the  
23 discrimination against the handicapped resulting from physical  
24 barriers which violate the ADA. As to using the bathroom, it is  
hardly surprising, given the frequency of violation, that a  
handicapped person seeking to vindicate the ADA would visit a  
premise's restroom.

25 <sup>8</sup> These purchases were documented with four receipts that he  
received during his visits of September 8, 2003, March 13, 2004,  
26 September 25, 2004, and January 30, 2005. Wilson Dec. at 8; Dep.  
at 117:8-13; 123:17-19; Pl.'s SUF 7.



1 Relative to the other suits, plaintiff has filed a declaration  
2 which details 43 different suits which he initiated. He is able  
3 to provide the dates on which he visited the various premises, the  
4 barriers he faced, as well as his interactions with the various  
5 defendants he undertook in order to assist them in complying with  
6 the ADA. Wilson Dec. at 4-26. Plaintiff explains that in every  
7 suit filed by him, he writes a letter or contacts the facility by  
8 phone to inform them of non-compliance. Id. at 2. Plaintiff  
9 attaches correspondences with numerous defendants where the parties  
10 discuss architectural barriers which he faced and which demonstrate  
11 failure to comply with the ADA (see, e.g., Ex. F to Wilson Dec.,  
12 letter from defendant to plaintiff responding to plaintiff's  
13 concerns about "level landing of Case C ramps"). In cases where  
14 entities removed architectural barriers, plaintiff claims he did  
15 not file suit. Id. at 3.

16 From all that appears, the number of lawsuits plaintiff has  
17 filed does not reflect that he is a vexatious litigant; rather, it  
18 appears to reflect the failure of the defendants to comply with the  
19 law. Accordingly, the court cannot find that plaintiff has filed  
20 frivolous ADA lawsuits.

### 21 **3. Attorney Lynn Hubbard**

22 As with plaintiff Ronald Wilson, the court cannot find that  
23 plaintiff's counsel's filings lack a basis in fact or law  
24 warranting a pre-filing order prohibiting vexatious litigation.

25 \_\_\_\_\_Defendants urge this court to find Hubbard a vexatious  
26 litigant due to the large number of cases he has filed. Although

1 Hubbard does not dispute that he has filed a large number of cases  
2 (approximately 1030 lawsuits in the last four years), the court  
3 cannot conclude that these lawsuits were frivolous. Nor can the  
4 court grant this motion based on numerosity alone since, as noted,  
5 "mere litigiousness is insufficient." De Long, 912 F.2d at 1147.  
6 The court "must examine the content of the filings." Id.

7 Defendants argue that Hubbard's conduct is "egregious and  
8 vexatious," in part because he files "boilerplate violations of the  
9 ADA and state law." Mot. at 6. Indeed, it appears that earlier  
10 instance of Hubbard's complaints are virtually identical. It is  
11 unclear to this court, however, why uniform instances of misconduct  
12 do not justify uniform pleadings. In any event, perhaps spurred  
13 on by challenges such as the instant one, and judges unsympathetic  
14 to his claims, it appears that counsel has recently begun to  
15 attach pictures and other documents which seek to particularize the  
16 pleadings and more clearly define the barriers which are the  
17 subject of the suit.

18 Hubbard concedes that 99.8% of his suits settle before going  
19 to trial. Defendants argue that this indicates that Hubbard has  
20 filed lawsuits without good faith in prosecuting them. Although  
21 Judge Rafeedie concluded that a high settlement rate is evidence  
22 of a lack of belief in the merits, I cannot agree. A settlement  
23 rate no more indicates a plaintiff's lack of confidence than it  
24 does a defendant's. A high settlement rate is a fact of modern

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1 litigation.<sup>9</sup> Moreover, plaintiff's counsels avers that he has  
2 taken four ADA cases to trial in the last two years, and that he  
3 prevailed in two of those actions. Opp'n at 12.<sup>10</sup>

4 Based on the evidence presented, defendants have not shown  
5 that Hubbard is a vexatious litigant. Indeed, they have left the  
6 court with the distinct fear that the motion is frivolous. Rather  
7 than pursuing that issue, thus permitting the tail to wag the dog,  
8 however, the court will proceed to the other motions pending in the  
9 case.

10 Defendants' motion seeking to have the plaintiff and his  
11 attorney declared vexatious litigants is DENIED.

12 IT IS SO ORDERED.

13 DATED: January 27, 2006.

14 /s/Lawrence K. Karlton  
15 LAWRENCE K. KARLTON  
16 SENIOR JUDGE  
17 UNITED STATES DISTRICT COURT  
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22 <sup>9</sup> See Allan Kanner and Tibor Nagy, Exploding the Blackmail Myth:  
23 A New Perspective on Class Action Settlements, 57 BLRLR 681, 697  
24 (2005) (seventy-three percent of certified class actions settle,  
and seventy percent of all federal lawsuits settle).

25 <sup>10</sup> It would be interesting to learn how many ADA cases defense  
26 counsel have settled rather than tried in the last two years.  
Unfortunately, defense counsel does not favor the court with that  
information.